

**Staff Report on**  
**Proposed City of Jacksonville Ordinance Code Changes**  
**Chapter 655, Part 5 and Chapter 111, Part 5**

**ORDINANCE 2017-794**

Ordinance 2017-794 revises the Concurrency and Mobility Management System regulations in accordance with recent changes to the 2030 Comprehensive Plan. The changes allow for up to 20% of mobility fees collected for roadway improvements to be used for projects at or near the intersection of a city right-of-way and a for project identified on the Automobile/Truck and Transit Modes project list.

The amendment also clarifies that updates to the Mobility Plan Multi-modal Transportation Study will occur in conjunction with the North Florida TPO's five-year Long Range Transportation Plan Update.

The Planning and Development Department recommends **APPROVAL** of the ordinance code changes in the attached **EXHIBIT 1** and submitted as **Ordinance 2017-794**.

1 Introduced by the Council President on behalf of the Mayor:  
2  
3

4 **ORDINANCE 2017-794**

5 AN ORDINANCE AMENDING CHAPTER 111 (SPECIAL  
6 REVENUE AND TRUST ACCOUNTS), *ORDINANCE CODE*, PART  
7 5 (PUBLIC WORKS, UTILITIES, AND INFRASTRUCTURE),  
8 SECTION 111.546 (MOBILITY FEE ZONE SPECIAL  
9 REVENUE FUND), TO SPECIFY THAT THE MOBILITY FEE  
10 IS TO BE PLACED INTO THE ACCOUNT CORRESPONDING  
11 WITH THE MOBILITY ZONE IN WHICH THE DEVELOPMENT  
12 WILL OCCUR; AMENDING CHAPTER 655 (CONCURRENCY AND  
13 MOBILITY MANAGEMENT SYSTEM), *ORDINANCE CODE*, PART  
14 5 (MOBILITY FEE), SECTION 655.504 (RE-EVALUATION  
15 OF MOBILITY FEE FORMULA FACTORS) TO CHANGE THE  
16 TIMEFRAME FOR RE-EVALUATION FROM EVERY FIVE YEARS  
17 TO A TIMEFRAME THAT COINCIDES WITH THE NORTH  
18 FLORIDA TRANSPORTATION PLANNING ORGANIZATION'S  
19 LONG RANGE TRANSPORTATION PLAN; AND AMENDING  
20 SECTION 655.505 (DEPOSIT OF MOBILITY FEES;  
21 MOBILITY ZONES AND APPROPRIATION OF MOBILITY  
22 FEES) TO ALLOW UP TO 20% OF THE ROADWAY PORTION  
23 OF A MOBILITY FEE TO BE UTILIZED FOR CERTAIN  
24 QUALIFYING INTERSECTION IMPROVEMENTS; PROVIDING  
25 AN EFFECTIVE DATE.  
26

27 **BE IT ORDAINED** by the Council of the City of Jacksonville:

28 **Section 1. Amending Section 111.546 (Mobility Fee Zone**  
29 **Special Revenue Fund), Ordinance Code.** Section 111.546 (Mobility Fee  
30 Zone Special Revenue Fund), Part 5 (Public Works, Utilities, and  
31 Infrastructure), Chapter 111 (Special Revenue and Trust Accounts),

1 Ordinance Code, is hereby amended to read as follows:

2 **CHAPTER 111. SPECIAL REVENUE AND TRUST ACCOUNTS**

3 \* \* \*

4 **PART 5 (PUBLIC WORKS, UTILITIES, AND INFRASTRUCTURE)**

5 \* \* \*

6 **Section 111.546. - Mobility Fee Zone Special Revenue Fund.**

7 There is hereby created the Mobility Fee Zone Special Revenue  
8 Fund which shall consist of the following accounts:

- 9 (1) Mobility Fee-Zone 1
- 10 (2) Mobility Fee-Zone 1 Bike Ped
- 11 (3) Mobility Fee-Zone 2
- 12 (4) Mobility Fee-Zone 2 Bike Ped
- 13 (5) Mobility Fee-Zone 3
- 14 (6) Mobility Fee-Zone 3 Bike Ped
- 15 (7) Mobility Fee-Zone 4
- 16 (8) Mobility Fee-Zone 4 Bike Ped
- 17 (9) Mobility Fee-Zone 5
- 18 (10) Mobility Fee-Zone 5 Bike Ped
- 19 (11) Mobility Fee-Zone 6
- 20 (12) Mobility Fee-Zone 6 Bike Ped
- 21 (13) Mobility Fee-Zone 7
- 22 (14) Mobility Fee-Zone 7 Bike Ped
- 23 (15) Mobility Fee-Zone 8
- 24 (16) Mobility Fee-Zone 8 Bike Ped
- 25 (17) Mobility Fee-Zone 9
- 26 (18) Mobility Fee-Zone 9 Bike Ped
- 27 (19) Mobility Fee-Zone 10
- 28 (20) Mobility Fee-Zone 10 Bike Ped

29 Each Mobility Zone is shown on the Mobility Zones Map contained  
30 within the 2030 Mobility Plan.

31 Funds deposited into this special revenue fund shall be

1 segregated into accounts, according to the Mobility Zones specified  
2 hereinabove, based upon the Mobility Zone in which the development will  
3 occur. The Concurrency and Mobility Management System Office shall  
4 deposit all mobility fee payments into the fund. Eleven percent of each  
5 mobility fee collected per development shall be deposited into the  
6 Mobility Zone Bike Ped account, with the ~~remained~~ remainder being  
7 deposited into the Mobility Zone account. When the proposed development  
8 lies in more than one Mobility Zone, the Director of Planning and  
9 Development and the Director of Public Works shall in their sole  
10 discretion, determine whether to deposit the funds into the accounts  
11 for one Mobility Zone or to allocate the funds between or among the  
12 accounts for the affected Mobility Zones.

13 All sums placed into the fund are to be appropriated for the  
14 prioritized transportation improvement projects identified in the  
15 Capital Improvements Element of the 2030 Comprehensive Plan, and these  
16 appropriations shall not lapse at the close of any fiscal year, but  
17 instead shall carry over to the next fiscal year. Funds within each  
18 account shall be appropriated subject to Council approval and pursuant  
19 to Section 655.505, Ordinance Code.

20 \* \* \*

21 **Section 2. Amending Section 655.504 (Re-evaluation of**  
22 **Mobility Fee Formula Factors), Ordinance Code.** Section 655.504 (Re-  
23 evaluation of Mobility Fee Formula Factors), Part 5 (Mobility Fee),  
24 Chapter 655 (Concurrency and Mobility Management System), Ordinance  
25 Code, is hereby amended to read as follows:

26 **CHAPTER 655. CONCURRENCY AND MOBILITY MANAGEMENT SYSTEM**

27 \* \* \*

28 **PART 5 (MOBILITY FEE)**

29 \* \* \*

30 **Section 655.504. - Re-evaluation of Mobility Fee Formula Factors.**  
31 ~~Every five years the~~ The Planning and Development Department

1 shall conduct an evaluation of the Multi-modal Transportation Study,  
2 which is an appendix to the 2030 Mobility Plan and update the physical  
3 measures of the URBEMIS model, in a timeframe that coincides with the  
4 North Florida TPO's Long Range Transportation Plan (LRTP). The  
5 Department shall adjust the mobility fee formula factors consistent  
6 with its findings from the evaluation of the Multi-modal Transportation  
7 Study.

8 \* \* \*

9 **Section 3. Amending Section 655.505 (Deposit of Mobility**  
10 **Fees; Mobility Zones and Appropriation of Mobility Fees), Ordinance**  
11 **Code.** Section 655.504 (Deposit of Mobility Fees; Mobility Zones and  
12 Appropriation of Mobility Fees), Part 5 (Mobility Fee), Chapter 655  
13 (Concurrency and Mobility Management System), *Ordinance Code*, is hereby  
14 amended to read as follows:

15 **CHAPTER 655. CONCURRENCY AND MOBILITY MANAGEMENT SYSTEM**

16 \* \* \*

17 **PART 5 (MOBILITY FEE)**

18 \* \* \*

19 **Section 655.505. - Deposit of mobility fees; mobility zones and**  
20 **appropriation of mobility fees.**

21 Mobility fees received by the City shall be deposited into the  
22 Mobility Fee Special Revenue Fund established pursuant to Section  
23 111.546. If the development is located in more than one Mobility Zone,  
24 the mobility fee may be applied to a transportation improvement project  
25 in either Mobility Zone. If all of the improvement projects within a  
26 Mobility Zone have been funded, an improvement project in an adjacent  
27 Mobility Zone may be selected based on the recipient improvement  
28 project's location within the radius of average trip length from the  
29 boundaries of the proposed development. The mobility fees collected in  
30 a Mobility Zone shall have a reasonable relationship to the  
31 transportation impacts generated by any proposed development and be

1 appropriated for the prioritized transportation improvement projects  
2 identified in the Capital Improvement Element of the Comprehensive Plan  
3 for that Mobility Zone, which includes the Transit Transportation Mode  
4 Improvements and Bicycle and Pedestrian Transportation Mode  
5 Improvements identified in the Prioritized Transportation Improvement  
6 Project List in the Capital Improvement Element of the Comprehensive  
7 Plan.

8 Up to twenty percent (20%) of the mobility fee deposited into a  
9 Roadway Mobility Zone account per development may be allocated to  
10 improvements at or near the intersection of a city right-of-way or  
11 proposed city right-of-way and an identified prioritized project on the  
12 Automobile/Truck and Transit prioritized transportation list. It must  
13 be demonstrated that this intersection improvement improves capacity of  
14 the project identified on the prioritized Automobile/Truck or Transit  
15 list. Funds shall not go towards improvements required as part of a  
16 development order.

17 On or before January 31 and June 30 of each year, the Director  
18 shall deliver to the Finance and Transportation, Energy and Utilities  
19 Standing Committees of Council, and to the Council Auditors, a report  
20 setting forth the current balances in the Mobility Fee Special Revenue  
21 Fund applicable to each Mobility Zone, any projects funded to date in  
22 such zone, and their status, and the cost of the priority project for  
23 each mode in such zone as identified in the Mobility Plan.

24 **Section 4. Effective Date.** This Ordinance shall become  
25 effective upon signature by the Mayor or upon becoming effective  
26 without the Mayor's signature.

27  
28 Form Approved:

29  
30 /s/ Susan C. Grandin  
31 Office of General Counsel  
32 Legislation Prepared By: Kristen Reed  
33 GC-#1169742-v1A-Section\_111\_546\_and\_655\_504\_Amd.doc

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**Chapter 655 - CONCURRENCY AND MOBILITY MANAGEMENT SYSTEM**

\* \* \*

**PART 5. - MOBILITY FEE<sup>1</sup>**

\* \* \*

**Sec. 655.504. – Re-evaluation of mobility fee formula factors**

~~Every five years the~~ The Planning and Development Department shall conduct an evaluation of the Multi-modal Transportation Study, which is an appendix to the 2030 Mobility Plan, and update the physical measures of the URBEMIS model, in a timeframe that coincides with the North Florida TPO's Long Range Transportation Plan (LRTP). The Department shall adjust the mobility fee formula factors consistent with its findings from the evaluation of the Multi-modal Transportation Study.

**Sec. 655.505. - Deposit of mobility fees; mobility zones and appropriation of mobility fees.**

Mobility fees received by the City shall be deposited into the Mobility Fee Special Revenue Fund established pursuant to Section 111.546. If the development is located in more than one Mobility Zone, the mobility fee may be applied to a transportation improvement project in either Mobility Zone. If all of the improvement projects within a Mobility Zone have been funded, an improvement project in an adjacent Mobility Zone may be selected based on the recipient improvement project's location within the radius of average trip length from the boundaries of the proposed development. The mobility fees collected in a Mobility Zone shall have a reasonable relationship to the transportation impacts generated by any proposed development and be appropriated for the prioritized transportation improvement projects identified in the Capital Improvement Element of the Comprehensive Plan for that Mobility Zone, which includes the Transit Transportation Mode Improvements and Bicycle and Pedestrian Transportation Mode Improvements identified in the Prioritized Transportation Improvement Project List in the Capital Improvement Element of the Comprehensive Plan.

Up to ~~no more than~~ twenty percent (20%) of the mobility fee deposited into a Mobility Zone account per development may ~~shall~~ be allocated to improvements at or near the intersection of a city right-of-way or proposed city right-of-way and an identified prioritized project on the Automobile/Truck and Transit prioritized transportation list, provided however such improvement is located on the intersecting city right-of-way, proposed city right-of-way or the identified prioritized project, and can be demonstrated to improve capacity of the identified prioritized transportation project. Funds shall not go towards improvements required as part of a development order.

On or before January 31 and June 30 of each year, the Director shall deliver to the Finance and Transportation, Energy and Utilities Standing Committees of Council, and to the Council Auditors, a report setting forth the current balances in the Mobility Fee Special Revenue Fund applicable to each Mobility Zone, any projects funded to date in such zone, and their status, and the cost of the priority project for each mode in such zone as identified in the Mobility Plan.

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**CHAPTER 111 – SPECIAL REVENUE AND TRUST ACCOUNTS**

\* \* \*

**PART 5. – PUBLIC WORKS, UTILITIES AND INFRASTRUCTURE<sup>1</sup>**

\* \* \*

**Sec. 111.546. - Mobility Fee Zone Special Revenue Fund.**

There is hereby created the Mobility Fee Zone Special Revenue Fund which shall consist of the following accounts:

- (1) Mobility Fee-Zone 1
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- (6) Mobility Fee-Zone 3 Bike Ped
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- (8) Mobility Fee-Zone 4 Bike Ped
- (9) Mobility Fee-Zone 5
- (10) Mobility Fee-Zone 5 Bike Ped
- (11) Mobility Fee-Zone 6
- (12) Mobility Fee-Zone 6 Bike Ped
- (13) Mobility Fee-Zone 7
- (14) Mobility Fee-Zone 7 Bike Ped
- (15) Mobility Fee-Zone 8
- (16) Mobility Fee-Zone 8 Bike Ped
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Each Mobility Zone is shown on the Mobility Zones Map contained within the 2030 Mobility Plan.

Funds deposited into this special revenue fund shall be segregated into accounts, according to the Mobility Zones specified hereinabove, based upon the Mobility Zone in which the development will occur. The Concurrency and Mobility Management System Office shall deposit all mobility fee payments into the fund. Eleven percent of each mobility fee collected per development shall be

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deposited into the Mobility Zone Bike Ped account, with the ~~remained~~ remainder being deposited into the Mobility Zone account. When the proposed development lies in more than one Mobility Zone, the Director of Planning and Development and the Director of Public Works shall in their sole discretion, determine whether to deposit the funds into the accounts for one Mobility Zone or to allocate the funds between or among the accounts for the affected Mobility Zones.

All sums placed into the fund are to be appropriated for the prioritized transportation improvement projects identified in the Capital Improvements Element of the 2030 Comprehensive Plan, and these appropriations shall not lapse at the close of any fiscal year, but instead shall carry over to the next fiscal year. Funds within each account shall be appropriated subject to Council approval and pursuant to Section 655.505, Ordinance Code.

(Ord. 2011-536-E, § 2)